Emergency Disaster Designation and Declaration Process

OVERVIEW

Agriculture-related disasters and disaster designations are quite common. Many counties in the United States have been designated as disaster areas in the past several years, even in years of record crop production.

The Secretary of Agriculture is authorized to designate counties as disaster areas to make emergency loans (EM) available to producers suffering losses in those counties and in counties that are contiguous to a designated county. In addition to EM eligibility, other emergency assistance programs, such as FSA disaster assistance programs, have historically used disaster designations as an eligibility trigger.

TYPES OF DISASTER DESIGNATIONS

FSA administers four types of disaster designations:

- USDA Secretarial disaster designation;
- Presidential major disaster and Presidential emergency declarations;
- FSA Administrator’s Physical Loss Notification; and
- Quarantine designation by the Secretary under the Plant Protection Act or animal quarantine laws.

USDA Secretarial disaster designations must be requested of the Secretary of Agriculture by a governor or the governor’s authorized representative, by an Indian Tribal Council leader, or by an FSA State Executive Director (SED). The Secretarial disaster designation is the most widely used and its process is the most complicated of the four. An expedited process for drought was introduced in 2012. The general process and the expedited process are described in further detail under “Secretarial Disaster Designation Process.”

President major disaster declarations, which must be requested of the President by a governor, are administered through the Federal Emergency Management Agency (FEMA). A Presidential major disaster declaration can be made within days or hours of the initial request. FEMA immediately notifies FSA of the primary counties named in a Presidential declaration.

An FSA Administrator’s Physical Loss Notification (APLN) is for physical losses only, such as a building destroyed by a tornado. Livestock-related losses are considered physical losses. An APLN is requested of FSA’s Administrator by an FSA SED.

A quarantine designation is requested of the Secretary of Agriculture by an FSA SED. A quarantine designation authorizes EM loans for production and physical losses resulting from quarantine.

WHAT DOES A DISASTER DESIGNATION SPECIFY?

A disaster designation specifies:

- The disaster that resulted in the designation;
- The incident period (dates) of that disaster;
- The specific counties included in the designation.

THE SECRETARIAL DISASTER DESIGNATION PROCESS

In 2012, USDA streamlined the Secretarial disaster declaration process to reduce paperwork and documentation requirements at the local FSA level, making the process more efficient and timely for agricultural producers. The program improvements included Fast Track Secretarial disaster designations for severe drought, which provide for a nearly automatic designation when, during the growing season, any portion of a county meets the D2 (Severe Drought) drought intensity value for eight consecutive weeks or a higher
drought intensity value for any length of time as reported in the U.S. Drought Monitor (http://droughtmonitor.unl.edu/).

For all other natural disaster occurrences, including drought conditions that do not trigger a Fast Track designation, the county must have a 30 percent production loss of at least one crop or a determination must be made by surveying producers that other lending institutions will not be able to provide emergency financing. The process for those Secretarial disaster designations is described below.

**PROCESS**

**STEP 1**
The governor, Indian Tribal Council leader, or FSA SED makes a request in writing to the Secretary of Agriculture within three months of the ending date of the disaster.

**STEP 2**
FSA county offices assemble required agricultural loss information for the Loss Assessment Report (LAR).

**STEP 3**
The County Emergency Board (CEB) reviews the LAR and makes a recommendation to approve, defer, or reject the request.

**STEP 4**
The State Emergency Board (SEB) reviews the request and the CEB’s recommendation. The SEB’s recommendation is submitted to FSA’s National Headquarters (NHQ).

**STEP 5**
FSA NHQ reviews the loss information on the LAR, determines eligibility, and prepares a package, including the letter of approval or disapproval, to be signed by the Secretary.

**ELIGIBLE NATURAL DISASTERS**

Eligible natural disasters are disasters in which damaging weather conditions or other adverse natural occurrence phenomena have substantially affected farmers causing severe production losses. Eligible natural disaster conditions include drought, flooding, excessive rain and humidity, severe storms, lightning, hail, mudslides and landslides, snow, ice, blizzards, frost, freeze, below-normal temperatures, wind, tornadoes, hurricanes, typhoons, tropical storms, fire, excessive heat, volcanoes, pests and disease.

**FSA PROGRAMS INITIATED BY DESIGNATIONS AND/OR DECLARATIONS**

All four types of designation, (Secretarial disaster designations, Presidential disaster declarations, APLNs, and quarantine designations) immediately trigger the availability of low-interest FSA EM loans to eligible producers in all primary and contiguous counties. More information about EM loans is available at http://www.fsa.usda.gov/programs-and-services/farm-loan-programs/emergency-farm-loans/index.

FSA borrowers located in designated disaster areas or contiguous counties, who are unable to make their scheduled payments on any debt, may be authorized to have certain set asides. Under Section 331A of the Consolidated Farm and Rural Development Act, FSA is authorized to consider setting aside certain payments owed by FSA borrowers to allow the operation to continue.

Additional disaster assistance requiring a designation may also be provided by new programs in the future.

**REGULATION GOVERNING DISASTER DESIGNATION PROCESS**

For more information on FSA disaster programs, visit http://disaster.fsa.usda.gov or visit your local FSA county office. To find your local FSA county office, visit http://offices.usda.gov.

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